Appendix 2



# LOCAL CODE OF GOVERNANCE

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## Finance

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#### **Document Control**

| Policy title        | Local Code of Governance   |
|---------------------|--|
| Policy owner        | Head of Audit & Management Assurance   |
| Effective from date | 1 <sup>st</sup> April 2019 (Original BCP Council Local Code of Governance, thereafter subject to annual evolution) |
| Current version     | V2.7   |
| Approval body       | Audit & Governance Committee   |
| Approval date       | 25 <sup>th</sup> July 2024   |
| Review frequency    | Annually   |
| Next review due     | April 2025   |

#### **Revision History**

| Date          | Version | Significant Changes   |
|---------------|---------|---|
| February 2019 | v1      | New BCP Council Policy created  |
| October 2019  | V2.2    | Update to reflect the rapid changes in the new BCP Council and add in Section 6   |
| November 2020 | V2.3    | Update to reflect ongoing changes in BCP Council governance framework   |
| June 2021     | V2.4    | Update to reflect ongoing changes in BCP Council governance framework; Three Lines Model updated in line with best practice   |
| July 2022     | V2.5    | Update to reference new policies implemented in 2021/22, including the Talent and Performance Enablement Policy   |
| June 2023     | V2.6    | Minor updates – inclusion of Nolan Principles,<br>Transparency Code & FOI/SARs, further details for a<br>number of areas, deletion of reference to Big Plan &<br>Smarter Structures |
| June 2024     | V2.7    | Minor updates – removal of now defunct policies and strategies to ensure evidence base remains relevant.  |

#### Minor Amendments and Editing Log

The Head of Audit & Management Assurance has primary responsibility for maintaining the Local Code of Governance. It is recognised there may be a need to clarify or update certain elements of the Local Code of Governance from time to time; this may require minor amendments or editing. Minor amendments and editing changes will be made by the Head of Audit & Management Assurance, and these will be logged in the table below. The Local Code of Governance is presented to Audit & Governance Committee annually.

| Date                 |               | Description of amendments or editing   | Page               |
|----------------------|---------------|--|--------------------|
| -                    |               | -  | -                  |
| <b>Equalities Im</b> | pact /        | Assessment   |                    |
| date – June<br>2024  | made<br>Any c | uality implications have been identified from a revi<br>as part of the annual refresh of the Local Code of<br>hanges to the policies signposted within the LCoG<br>gh their own individual EIAs. | Governance (LCoG). |

#### 1. Introduction

1.1 The Local Code of Governance demonstrates BCP Council's commitment to the highest standards of corporate governance. The Local Code sets out its governance arrangements in relation to the seven best practice principles in the CIPFA/IFAC 'International Framework: Good Governance in the Public Sector' (see Section 4) and as required by the CIFPA/SOLACE Delivering Good Governance in Local Government Framework.

#### 2. What is Corporate Governance?

2.1 Corporate governance comprises of the arrangements put in place to ensure that the intended outcomes for service users and stakeholders are defined and achieved, while acting in the public interest at all times. It is about doing the right things, in the right way, for the right people, in a timely, inclusive, open, transparent, honest and accountable manner.

#### 3. Responsibilities for Corporate Governance

- 3.1 All councillors and officers have a responsibility for upholding the principles of good governance. It is a key responsibility for the Leader of the Council and the Chief Executive.
- 3.2 The Statutory Officers Group, comprising of the Monitoring Officer, the Chief Financial Officer and the Chief Executive are responsible for the development, delivery and review of robust corporate governance arrangements.
- 3.3 The Audit & Governance Committee has responsibility for monitoring and reviewing the Council's corporate governance arrangements.
- 3.4 The Chief Auditor produces an Annual Report to Audit & Governance Committee on the adequacy and effectiveness of the Council's systems of internal control.
- 3.5 The Annual Governance Statement is produced following a review of the effectiveness of the Council's corporate governance arrangements, as outlined in this Code. Any significant governance weaknesses are highlighted, and an action plan produced to address these issues, and monitored by the Audit & Governance Committee.

#### 4 The Governance Framework

4.1 The diagram below, taken from the International Framework: Good Governance in the Public Sector, illustrates the various principles of good governance in the public sector and how they relate to each other.

#### "Achieving the Intended Outcomes while acting in the Public Interest at all times"



4.2 BCP Council's Local Code of Governance is based on this framework, and the table in section 5 demonstrates the Council's governance arrangements in relation to it.

### 5 How BCP meets the Principles of Good Governance

| Principles of Good<br>Governance   | How we meet these Principles   |
|--|--|
| (A) Behaving with<br>integrity,<br>demonstrating<br>strong commitment to | The Constitution (which is reviewed by the Constitution Review Working Group with any changes approved by Full Council)  |
|  | Member Code of Conduct   |
| ethical values, and  | Member-Member, and Member-Officer Protocols  |
| respecting the rule of law   | Decision making process for Committees and Members   |
|  | Committee forward plans, agendas, reports (including legal, financial, equalities and risk impact) and minutes (showing decisions taken and declaration of interests)          |
|  | Full Council and Cabinet   |
|  | Standards Committee  |
|  | Audit & Governance Committee   |
|  | Overview and Scrutiny Committee/s  |
|  | Member Registers of Interests and Registers of Gifts and Hospitality   |
|  | Member induction programmes and training plans   |
|  | Financial Regulations  |
|  | Statutory officers (including Monitoring Officer and Chief Financial Officer) fulfil duties in line with regulatory requirements, and who meet as the Statutory Officers Group |
|  | Officer Code of Conduct  |
|  | Officer induction programmes   |
|  | Behavioural Framework  |
|  | Nolan Principles   |
|  | Mandatory training and learning including data protection, cyber, equality diversity & inclusion, fraud awareness, understanding of safeguarding                               |
|  | Officer Declaration of Interests, Gifts and Hospitality Policy   |
|  | Scheme of Delegations to Officers  |
|  | Decision making process for Officers   |
|  | Record of Officer decisions  |
|  | Record of Chief Executive's Delegated Authority decisions  |
|  | Talent and Performance Enablement Policy and Reviews   |
|  | Corporate Complaints Procedure   |
|  | Equality and Diversity Policy and Governance Framework   |
|  | Recruitment and Selection Policy   |
|  | Anti-Fraud and Corruption Policy   |

|  | Whistleblowing Policy   |
|--|---|
|  | Compliance with CIPFA's Code of Practice on Managing the Risk of Fraud and Corruption |
|  | Regulation of Investigatory Powers Act (RIPA) Policy and compliance                   |
|  | Contractual arrangements  |
|  | Partnership Registers / Partnership Agreements  |
|  | Corporate Values  |
|  | Staff Surveys   |
|  | Local Plan / Local Development Scheme   |
|  | Council People and Culture Strategy   |
|  | Council Operating Model   |
|  | Agreements with subsidiaries, partners, and external providers                        |

| (B) Ensuring<br>openness and<br>comprehensive<br>stakeholder<br>engagement | Multi-channel public communications, including: email newsletters, BCP website, magazines, Facebook and Twitter   |
|--|---|
|  | Proactive publication and reporting   |
|  | Local Government Transparency Code 2015   |
|  | Responses to Freedom of Information and Subject Access Requests   |
|  | Online Council Tax information  |
|  | Corporate Strategy & Delivery Plan  |
|  | Decision making process for Committees and Members  |
|  | Committee forward plans, agendas, reports (including legal, financial, equalities and risk impact) and minutes (showing decisions taken and declaration of interests) |
|  | Record of Officer decisions   |
|  | Record of Chief Executive's Delegated Authority decisions   |
|  | Corporate Complaints Procedure  |
|  | Social Care Statutory Complaints Procedure  |
|  | Public/residential surveys, including online  |
|  | Key national and local data   |
|  | Consultation Planning and Guidance  |
|  | - Public and officer consultations  |
|  | <ul> <li>Staff surveys</li> <li>Local Forums</li> </ul>   |
|  | Internal Communications   |
|  | Media Relations Protocol  |
|  | Branding Guidelines   |
|  | Social Media Guidance   |
|  | Partnership Registers / Partnership Agreements  |
|  | Neighbourhood Plans   |

| (C) Defining<br>outcomes in terms<br>of sustainable<br>economic, social,<br>and environmental | Corporate Strategy & Delivery Plan  |
|---|---|
|   | Medium Term Financial Plan process  |
|   | Performance Monitoring Framework  |
| benefits  | - Service business and action plans   |
|   | - Service performance monitoring  |
|   | - Corporate performance monitoring  |
|   | Consultation Planning and Guidance  |
|   | - Public and officer consultations  |
|   | - Staff surveys   |
|   | - Local Forums  |
|   | Risk Management Framework   |
|   | Capital Investment Strategy (Non-Treasury) 2020-2025  |
|   | Decision making process for Committees and Members  |
|   | Committee forward plans, agendas, reports (including legal, financial, equalities and risk impact) and minutes (showing decisions taken and declaration of interests) |
|   | Record of Officer decisions   |
|   | Record of Chief Executive's Delegated Authority decisions   |
|   | Equality and Diversity Policy and Governance Framework  |
|   | Corporate Management Board  |
|   | Directors Strategy Group  |
|   | Capital Investment Programme Board  |
|   | Corporate Property Group  |
|   | Transformation Board  |
|   | Local Plan  |
|   | Contractual arrangements  |
|   | Partnership Registers / Partnership Agreements  |

| (D) Determining the<br>interventions<br>necessary to<br>optimise the | Decision making process for Committees and Members  |
|--|---|
|  | Committee forward plans, agendas, reports (including legal, financial, equalities and risk impact) and minutes (showing decisions taken and declaration of interests) |
| achievement of the intended outcomes                                 | Record of Officer decisions   |
|  | Record of Chief Executive's Delegated Authority decisions   |
|  | Performance Monitoring Framework  |
|  | - Service business and action plans   |
|  | - Service performance monitoring  |
|  | - Corporate performance monitoring  |
|  | Medium Term Financial Plan process  |
|  | Risk Management Framework   |
|  | Corporate Strategy & Delivery Plans   |
|  | Benchmarking and research   |
|  | Capital Investment Strategy (Non-Treasury) 2020-2025  |
|  | Youth Justice Plan  |
|  | Council Safeguarding Strategy   |
|  | Pan-Dorset Safeguarding Children Partnership  |
|  | Transformation Board  |
|  | Equality Impact Assessment (EIA) Panels and EIA processes   |
|  | Corporate Parenting Board   |
|  | Health & Wellbeing Board  |

| (E) Developing the entity's capacity,    | Performance Monitoring Framework   |
|--|--|
| including the                            | - Service business and action plans  |
| capability of its                        | - Service performance monitoring   |
| leadership and the individuals within it | - Corporate performance monitoring   |
|  | Benchmarking and research  |
|  | People Strategy  |
|  | Job descriptions for all employees   |
|  | Roles of Cabinet, individual Cabinet Members and all other Members and Committees defined  |
|  | Roles of statutory officers (Chief Executive, Chief Financial Officer and Monitoring Officer) and other senior officers defined                  |
|  | Member-Member, and Member-Officer Protocols  |
|  | Scheme of Delegations to Officers  |
|  | The Constitution   |
|  | Member induction programmes and training plans   |
|  | Officer induction programmes   |
|  | Mandatory training and learning including data protection, cyber, equality diversity & inclusion, fraud awareness, understanding of safeguarding |
|  | Talent and Performance Enablement Policy and Reviews   |
|  | Standards Committee  |
|  | Councillor Development Framework   |
|  | Public/residential surveys, including online   |
|  | Key national data. e.g. Key Facts 2023   |
|  | Consultation Planning and Guidance   |
|  | - Public and officer consultations   |
|  | <ul> <li>Staff surveys</li> <li>Local Forums</li> </ul>  |
|  | Corporate and HR policies and procedures, including those to support health and wellbeing  |
|  | ICT guidance and processes   |
|  | Peer Reviews and Inspections   |
|  | Pay and Reward including Terms and Conditions  |
|  | Workforce Strategy for Children's Services   |
|  | workforde Strategy for Children's Services   |

| (F) Managing risks<br>and performance<br>through robust<br>internal control<br>and strong public | Risk Management Framework   |
|--|---|
|  | Performance Monitoring Framework  |
|  | - Service business and action plans   |
| financial  | - Service performance monitoring  |
| management   | - Corporate performance monitoring  |
|  | Corporate Complaints Procedure  |
|  | Benchmarking and research   |
|  | Overview and Scrutiny Committee/s   |
|  | Internal Audit Charter operating to Public Sector Internal Audit Standards (PSIAS)  |
|  | Risk-Based Annual Audit Plan and Key Assurance Work   |
|  | Chief Auditors Annual Report  |
|  | Anti-Fraud and Corruption Policy  |
|  | Whistleblowing Policy   |
|  | Compliance with CIPFA's Code of Practice on Managing the Risk of Fraud and Corruption   |
|  | Annual Governance Statement   |
|  | Audit & Governance Committee  |
|  | Information Governance Accountability Framework   |
|  | Medium Term Financial Plan process  |
|  | Financial Regulations   |
|  | Regular scrutiny of financial monitoring reports by Councillors and Officers  |
|  | Corporate Strategy & Delivery Plan  |
|  | Treasury Management Strategy  |
|  | Decision making process for Committees and Members  |
|  | Committee forward plans, agendas, reports (including legal, financial, equalities and risk impact) and minutes (showing decisions taken and declaration of interests) |
|  | Record of Officer decisions   |
|  | Equality Impact Assessment (EIA) Panels and EIA processes   |
|  | Record of Chief Executive's Delegated Authority decisions   |
|  | Corporate and HR policies and procedures  |
|  | Health & Safety Policy / Fire Safety Policy and associated governance (including H&S Board, Safety Supporters Forum and Service and Team based meetings               |
|  | Emergency planning and resilience arrangements (corporate)  |
|  | Compliance with the Statement of the Role of the Chief Financial Officer in Local Government  |

| (G) Implementing good practices in | Multi-channel public communications, including: email newsletters, BCP website, magazines, Facebook and Twitter |
|------------------------------------|---|
| transparency,<br>reporting, and    | Proactive publication and reporting   |
| audit to deliver<br>effective      | Local Government Transparency Code 2015   |
| accountability                     | Responses to Freedom of Information and Subject Access Requests   |
|                                    | Annual Financial Statements   |
|                                    | External audit reports: Audit Findings Report, Annual Audit Letter and Certification Report                     |
|                                    | External reviews, including Ofsted and Peer Reviews   |
|                                    | Annual Governance Statement   |
|                                    | Internal Audit Function operating to Public Sector Internal Audit Standards (PSIAS)                             |
|                                    | Risk-Based Annual Audit Plan and Key Assurance Work   |
|                                    | Internal Audit recommendation implementation reported to Audit & Governance<br>Committee                        |
|                                    | Compliance with CIPFA's Statement on the Role of the Head of Internal Audit                                     |
|                                    | Partnership Registers / Partnership Agreements  |

#### 6 How BCP ensures Good Governance is delivered in practice

6.1 The Three Lines model is widely recognised across both the public and private sectors as a best practice approach to implementing effective risk management and corporate governance. It is designed to provide organisations with resilience in these areas, with each Line complementing the others, as summarised below:



**First Line:** The First Line is responsible for the implementation of risk management and governance processes within the organisation. In BCP this is the responsibility of Management of all levels across all Services in the organisation.

**Second Line:** The Second Line is responsible for the provision of advice, guidance and policy in support of risk management and governance processes. This Line is also responsible for monitoring compliance with risk and governance requirements by services in the First Line. Typically, this role is fulfilled by corporate functions with defined governance and policy remits, for example:

- Emergency Planning
- Health and Safety
- Human Resources
- Information Governance
- Procurement
- Risk Management

Where there is no clear corporate function with responsibility for compliance, Corporate Management Board will pragmatically determine the need for this and who will act as the Second Line in a proportionate response to the scope and remit of the function.

**Third Line:** The Third Line is responsible for providing independent assurance to Senior Management and Members on the effectiveness of the first two lines. In BCP this is the responsibility of the Internal Audit Service.